

CHAPTER –II

RURAL DEVELOPMENT

2.1. SPECIAL PROGRAMME FOR RURAL DEVELOPMENT

2.1.1 Swarnjayanti Gram Swarozgar Yojana (SGSY):- The Projected Outlay for this sector during the 11th plan was Rs. 5500.00 lakhs as State's share. An expenditure of Rs. 366.00 lakhs has been utilized during 2007-08. Out of an amount of Rs.410.00 lakhs approved during 2008-09 it is expected the an amount of Rs. 202.00 lakhs will be utilized since the funding pattern has changed from 75:25 to 90:10 since 15.09.08. An outlay of Rs.250.00 lakhs is proposed for the Annual Plan (2009-10) to meet the State Share of 10%.

Earlier, Swarnjayanti Gram Swarozgar Yojana, a Centrally Sponsored Scheme was implemented on cost sharing basis between the Centre and the State on 75:25, but from 15.09.08. the funding pattern has been changed to 90:10. The objectives of the programme are to bring the poor families above the poverty line by providing them with income generating assets through bank credit and Government subsidy. Existence of suitable technical and economic infrastructure is essential for the success of the programme. For the Eleventh Plan (2007 – 12), infrastructural development will be given due priority. Creation of more facilities and services are necessary for enhancement of their income related economic activities which will be beneficial to them.

As against the Eleventh Plan Target for assisting of 7500 SHGs and 4000 individual Swarozgaries, the actual achievement during the 2007-08 Plan period was 1428 SHGs and 17 individual Swarozgaries. While a total of 1500 SHGs and 1000 Individual Swarozgaries is anticipated to be achieved during the Annual Plan 2008-09, a target for the Annual Plan 2009-10 is fixed at 1875 SHGs and 1250 Individual Swarozgaries.

2.1.2 Integrated Wasteland Development Programme (IWDP):-

The Integrated Wasteland Development Programme (IWDP) is funded by the Ministry of Rural Development Department, Govt. of India for 112 nos. of projects, with a funding pattern in the ratio of 91.67: 8.33 between the Centre and the State. The Integrated Wasteland Development Programme (IWDP) is implemented through watershed approach as per the stipulated guidelines. The typical watershed covers about 500 hectares of area of a village and the cost ranges from Rs.3000/- per hectare to Rs.5000/- per hectare. Earlier, IWDP was implemented by the C & R.D Department, **but the programme was transferred for implementation to the Soil & Water Conservation Department since 2005-06.**

Out of the 11th Plan projected outlay of Rs.500.00 lakhs, an amount of Rs.225.00 lakhs is anticipated to be utilized during 2008-09 and Rs.300.00 lakhs is the proposed outlay for the Annual Plan 2009-10 for meeting the State share of the project.

Central Share: The projected outlay of central share for the 11th Plan is Rs.11136.00 lakhs and for the Annual Plan 2008-09 an amount of Rs.1,856.25 lakhs is expected to be utilized in full. The projected outlay for 2009-10 is Rs. 2256.40 lakhs for a target area of 21500 ha.

The total amount received from the Government of India during 2007-08 was Rs. 1055.42 lakhs, which includes an amount of Rs. 569.27 lakhs for 2006-07. During 2008-09, the Department has received only Rs. 33.00 lakhs from the Govt. of India and is expected to receive more before ending of the financial year.

The physical achievement during 2007-08 is as follows:-

Sl. no.	Item	Achievement
1.	Arable Land Treatment.	5809.19 ha
2.	Non- Arable Land Treatment.	3464.50 ha
3.	Land Treatment.	2358 nos.
4.	Productive System	1068 nos.
5.	Nursey seedlings	1618126 nos.

2.2 RURAL EMPLOYMENT:

2.2.1. Sampoorna Grameen Rozgar Yojana (SGRY):- An amount of Rs. 10,500.00 lakhs has been projected for the Eleventh Plan as State's share. The actual expenditure during 2007-08 was Rs. 386.36 lakhs. The Plan Outlay of Rs.200.00 lakhs during the current year 2008-09 is expected being utilized in other rural development schemes. From the year 2009-10, the scheme will be discontinued, as it has been merged with NREGP and no amount is proposed for the Annual Plan 2009-10.

The scheme is implemented on cost sharing basis between the Centre and the State in the ratio of 75:25 of the cash component. This scheme is to provide additional wage employment and food security to the people living in the rural areas through the creation of durable community, social and economic assets as well as infrastructure development. The programme is self-targeting in nature and would be available for all rural poor (BPL/APL) who are in need of wage employment and who are willing to take up manual/un-skilled work.

2.2.2 Indira Awaas Yojana (IAY):- An outlay of Rs.5400.00 lakhs has been projected as State Share for the 11th Five Year Plan (2007-12). The actual expenditure of Rs. 195.99 lakhs has been incurred during 2007-08. The outlay of Rs.880.00 lakhs during 2008-09 is anticipated to be utilized in full. An amount of Rs.1000.00 lakhs is proposed for the Annual Plan 2009-10 as a State's share.

The Scheme aims at providing low cost houses to SC/ST and freed bonded labourers living below poverty line, free of cost. The scheme is implemented on cost sharing basis between the Centre and the State in the ratio of 75:25. Out of 75% share, the Centre releases food grains to the value of 12.50%. From 1999-2000, 80% of the total allocation is being utilized for the construction of new houses and the remaining 20% for conversion of unserviceable kutcha houses into pucca houses.

The target for the 11th Plan is to provide 45222 new houses and to upgrade 24872 numbers of houses. While 3221 new houses and 1114 for upgradation has been achieved during 2007-08, the target of 6690 numbers of new houses and 3840 for upgradation during the annual Plan 2008-09 is anticipated to be achieved. During the annual Plan 2009-10, it is targetted to provide 8363 numbers of new houses and 4800 for upgradation.

2.2.3 National Rural Employment Guarantee Programme, 2004 (NREGP):-
For the 11th Plan 2007-12, an outlay of Rs. 8,000.00 lakhs has been projected based on the Planning Commission's instructions. The actual expenditure during 2007-08 was Rs. 710.00 lakhs. The outlay of Rs. 2161.00 lakhs during 08-09 is anticipated to be utilized in full. An amount of Rs. 2250.00 lakhs is proposed for the Annual Plan 2009-10.

This programme was launched as a Centrally Sponsored Scheme in compliance with the provisions of the National Rural Employment Guarantee Act 2004 passed by the Parliament. The sharing pattern of the scheme between the Centre and the State is approximately on 90:10. The objective of the programme is to enhance the livelihood security of the people in rural areas by generating wage employment through works that develop the infrastructure base of that area. The choice and location of works are made after the identification of causes of chronic poverty like drought, deforestation, soil erosion. The programme envisages to ensure guaranteed employment of not less than 100 days in a financial year to every household in the rural areas whose adult members are willing to volunteer and undertake unskilled manual works.

For the 11th Plan period, a target of 461.05 lakhs no. of mandays have been fixed. The achievement during 2007-08 was 48.17 lakhs mandays and a target of 150 lakhs numbers of mandays during Annual Plan 2008-09 is expected to be achieved. During 2009-10, a target to achieve 187.50 lakhs mandays is proposed.

2.3. LAND REFORMS

2.3.1. The projected outlay for the Eleventh Five Year Plan (2007-2012) is Rs.1600.00 lakhs. The actual expenditure incurred during 2007-08 was Rs.199.68 lakhs The approved outlay of Rs.250.00 lakhs for 2008-2009 is expected to be utilized in full. The **proposed outlay for 2009-10 is Rs.300.00 lakhs.**

2.3.1. Achievements made during the Annual Plan 2007-08 :-

During 2007-08, the department has conducted survey in 20nos of villages and 3nos. of govt. land. Computation and mapping was also done in 15villages and 3nos. govt.land. Plane table survey was conducted in 37 villages and 21 govt.land. The department is imparting training to staff of land Records of the districts on the metric system.

2.3.3 Annual Plan 2008-09:-

The following schemes which are implementing during Annual Plan 2008-09 are also proposed to be implemented during 2009-10:-

(i) Cadastral Survey: Meghalaya has three distinct regions, the Garo Hills, the Khasi Hills and the Jaintia Hills inhabited respectively by the three Communities, whose tradition differ from locality to locality and from tribe to tribe. The Garo Hills have their own histories separate from one another. Here, the traditional unwritten customary laws are applied and followed in large measure. Land system is not the same through out the State. Land is owned by the Community and various Clans under the control of local Heads e.g. Syiems, Dolois, Nokmas etc.

As part of land reforms in the state, cadastral survey scheme was introduced with the intention of having the land surveyed and records prepared for various developmental purposes including Land information system, Geographical information system etc.

Since Survey work is a new concept and people did not welcome the operation, the State Government has launched 2 (two) awareness seminars in which Headmen, Syiems, Sirdars and NGO's participated. The Scheme is being implemented through the District Councils since the management and control of the land is vested with them. The approved outlay during 2008-09 is Rs.101.42 lakhs and the amount proposed during 2009-10 is Rs.138.00 lakhs.

(ii) Metric Cell: The Scheme was adopted with a view to introduce Metric Units of Measurement in land records vis-à-vis conversion of the existing maps into Metric Units. At present, all measurement have been adopted in the Metric system and the maps of the FPS system have been converted into Metric system and the works still continue. This Department is also imparting training in Metric system to the Land Record staff from the District. The approved outlay during 2008-09 is Rs.7.26 lakhs and the proposed outlay during 2009-10 is Rs.10.00 lakhs.

(iii) Enforcement Branch: The scheme of Enforcement Branch is implemented for Identification of Owner/Users/Occupants of land for Preparation of the preliminary records of such land on the basis of Cadastral maps prepared under the Meghalaya Land Survey and Records Preparation Act. The work of preparation of the records is entrusted to the Enforcement staff placed at the disposal of the Autonomous Districts Councils. The approved outlay during 2008-09 is Rs. 94.38 lakhs and the proposed outlay for 2009-10 is Rs.104.00 lakhs.

(iv) Land Tenure Research Cell: The Cell has been established for studying the Land Tenure System prevalent in the State in the light of the Land Reforms Commission's Report. The Cell is to codify various customary laws prevalent in the State so as to avoid unnecessary litigation. The Cell is also to formulate specific proposal for Land Reforms measures in the State. The actual expenditure during 2007-08 was Rs.1.49 lakhs. The approved outlay during 2008-09 is Rs. 3.63 lakhs and Rs.4.00 lakhs is proposed for the Annual Plan 2009-10.

(v) Grants-in-aid to the District Councils: As the general administration of land on the basis of customary laws is vested with the District Councils as per provision of the Sixth Schedule of the Constitution, financial assistance in the form of Grants-in-aid is being provided to the District Councils for implementation of Land Reforms Schemes and Cadastral Survey Works in consonance with those of the State Government. The agreed outlay for 2008-09 is Rs13.31 lakhs and Rs.14.00 lakhs is proposed for Annual Plan 2009-10.

(vi) **Procurement of Survey Equipments:** To facilitate smooth survey works, it is proposed to equip the directorate of Land Records & Survey with modern equipments. Due to less amount provided for Land Reforms sector during 2007-08, no amount was earmarked during the year. The 11th Plan proposed outlay for the scheme is Rs.200.00 lakhs and the approved outlay for the Annual Plan 2008-09 is Rs.30.00 lakhs. The proposed outlay for 2009-10 is Rs.30.00 lakhs.

2.3.2. The break up proposed expenditure for the Annual Plan 2008-09 and 2009-10 are as follows :-

(Rs. lakhs).

Sl. No.	Name of Schemes.	11 th Plan projected outlay (2007-12)	Approved outlay 2008-09	Anti. expd. 2008-09	Proposed outlay 2009-10
1.	Cadastral Survey	676.27	101.42	101.42	138.00
2.	Enforcement Branch	576.14	94.38	94.38	104.00
3.	Metric Cell	44.25	7.26	7.26	10.00
4.	Land Tenure Research Cell	22.10	3.63	3.63	4.00
5.	Grants-in-aid to the District Councils	81.24	13.31	13.31	14.00
6.	Procurement of Survey Equipments	200.00	30.00	30.00	30.00
	Total	1600.00	250.00	250.00	300.00

2.4 COMMUNITY DEVELOPMENT & PANCHAYATS.

2.4.1 **Community Development (including up-gradation of Standard of Administration and Special Problems for the seven new C & RD Blocks):** Under the scheme, emphasis has been made for increasing agricultural production. Roads Communication, Education and Social Education, safe drinking water, health and sanitation, better staff accommodation, good office buildings, guest houses, renovation of both office buildings and staff quarters, as most of the buildings are of Assam-type structures which cannot withstand longer period against extreme climatic condition and weathering effects that used to prevail in the State during monsoon seasons. **For the Eleventh Five Year Plan (2007-12), an outlay of Rs.12,000.00 lakhs, inclusive of Rs.300.00 lakhs for Tribal Development Programmes under Article 275(1), has been projected. The actual expenditure of Rs. 741.05 lakhs has been incurred during 2007-08. An outlay of Rs. 544.00 lakhs is anticipated to be utilized during 2008-09 while an amount of Rs. 1000.00 lakhs is proposed for the Annual Plan 2009-10 inclusive of Rs.58.00 lakhs for Tribal Development Programmes under Article 275(1) of the Constitution, Rs. 350.00 lakhs for C & R D Administration, Rs. 50.00 lakhs for D.R.D.A. Administration & Rs. 542.00 lakhs for other programmes under Community Development.**

Target could not be fixed for the schemes as the items are heterogeneous in nature and are not uniform. The schemes/item of works are selected and approved by the Committee depending on the felt needs of the people/villages etc.

2.5 RESEARCH & TRAINING IN RURAL DEVELOPMENT.

2.5.1 State Institute For Research And Training Of Rural Development.(SIRD) :-

The aim and objective of this programme is to provide training to officials and non-officials personnel who are involved in rural development activities. Besides, it also organises seminars, conferences and workshops. **An amount of Rs.450.00 lakhs has been projected for the 11th Five Year Plan (2007-12) which includes for the Extension Training Centre. During 2007-08, an amount of Rs. 57.03 lakhs was utilized. An outlay of Rs. 75.00 lakhs is anticipated to be utilized during 2008-09 while an amount of Rs 90.00 lakhs has been proposed for the Annual Plan 2009-10 for SIRD which includes Extension Training Centre.**

2.6 OTHER PROGRAMMES.

2.6.1 Special Rural Works Programme (S.R.W.P.): The programme is general in nature and the schemes, which are varied in nature, are selected by the Members of the Legislative Assembly and implemented through village community and local Durbars under the supervision of respective Deputy Commissioners of the District. Hence the target could not be fixed for the schemes. **An outlay of Rs.28,500.00 lakhs has been projected for the 11th Five Year Plan (2007-12). During 2007-08, an amount of Rs. 5850.00 lakhs was utilized. While an outlay of Rs.5850.00 lakhs during 2008-09 is anticipated to be utilized in full, an amount Rs.5850.00 lakhs is proposed for 2009-10. This is inclusive of Rs.400.00 lakhs meant for the Chief Minister's Special Rural Development Fund during 2009-10.**

2.6.2. Construction Of Rural Roads Programme (CRRP): Construction of Rural Roads is a programme being implemented by the Community and Rural Development Department as a part of poverty alleviation measure by transferring certain funds from Roads & Bridges Sector to Community and Rural Development Sector. The programme envisages improvement of rural road network by active involvement of village community for construction of link roads in the villages of rural areas to boost up rural economy. The scheme is implemented through village community and local Durbars under the supervision of the respective Deputy Commissioners of the District. **An outlay of Rs.1,200.00 lakhs has been projected for 11th Five Year Plan. During 2007-08, an amount of Rs. 240.00 lakhs was utilized. The agreed outlay for the year 2008-09 is Rs.280.00 lakhs which is expected to be utilized in full. Rs.280.00 lakhs is proposed for the Annual Plan 2009-10. The allocation is, however, shown against the Roads & Bridges sector.**

2.7. RASHTRIYA SAM VIKAS YOJANA (RSVY)/BACKWARD REGION GRANT FUND (BRGF):

Based on the instructions of the Planning Commission, Govt. of India, an amount of Rs.7780.00 lakhs has been projected for the 11th Five Year Plan (2007-12). An actual expenditure of Rs. 780.00 lakhs has been incurred during 2007-08. While an outlay of Rs. 3998.00 lakhs is anticipated to be utilized during 2008-09, an amount of Rs. 3998.00 lakhs is proposed for the Annual Plan 2009-10.

The Backward Districts Initiative under the Rashtriya Sam Vikas Yojana (RSVY) was launched by the Planning Commission, GOI during the Tenth Plan (2002-07) period. The primary objective of RSVY is to address the problems of the pockets of high poverty, low growth and poor governance by putting in place programmes and policies which would remove barriers to growth, accelerate the development process and improve the quality of life of the people. The programme aims at reducing imbalances and speed up development in the backward areas of the State. This programme has been renamed as Backward Region Grant Fund (BRGF) since 2006-07 and is being administered by the Ministry of Panchayat Raj Institution.

This programme covers 250 (two hundred & fifty) Districts in the country. Identification of backward districts within a State has been made on the basis of an index of backwardness comprising of three parameters with equal weights to each: (i) value of output per agricultural worker; (ii) agriculture wage rate; and (iii) percentage of SC/ST population of the districts. Funds for the programme are released by the Ministry of Panchayati Raj Institutions as 100% ACA for special programme under State Plan. The main objectives of the programme are to address the problems of low agricultural productivity, unemployment, and to fill critical gaps in physical and social infrastructure.

In Meghalaya, the Backward Region Grant Fund (BRGF) covers only 3 (three) Districts, namely, West Garo Hills District, which was earlier covered under RSVY, South Garo Hills District and Ri-Bhoi District.

**PROGRAMME-WISE REQUIREMENT OF FUND UNDER RURAL DEVELOPMENT
SECTOR FOR THE 11TH FIVE YEAR PLAN 2007-2012 & ANNUAL PLAN 2009- 2010:**

(Rs. in Lakhs)

Sl. No.	Name of Schemes	Projected outlay for the 11 th plan (2007-12)	Actual expenditure during 2007-08.	Proposed outlay for Annual plan (2008-09)	Anti. expenditure during 2008-09.	Proposed outlay for Annual plan (2009-10)
1.	2.	5.	6	7	6	7
1.	Swaranjayanti Gram Swarozgar Yojana.(SGSY)	5,500.00	366.00	410.00	410.00	250.00
2.	Integrated Wasteland Development Project (IWDP)	500.00	100.00	225.00	225.00	300.00
3.	Sampoorna Grameen Rozgar Yojana.(SGRY)	10,500.00	386.36	200.00	200.00	-
4.	Indira Awaas Yojana. (IAY)	5,400.00	195.99	880.00	880.00	1000.00
5.	National Employment Guarantee Programme(N.R.E.G.P).	8,000.00	710.00	2161.00	2161.00	2250.00
6.	Land Reforms	1,600.00	199.68	250.00	250.00	300.00
7.	Community Development & Panchayat (including Tribal Development Programme under Article 275(1) of the Constitution & DRDA & CD Admn.)	12,000.00	741.05	544.00	544.00	1000.00
8.	SIRD (including Extension Training Centre.)	450.00	57.03	75.00	75.00	90.00
9.	SRWP (including Chief Minister Special Rural Development Fund).	28,500.00	5850.00	5850.00	5850.00	5850.00
10.	Rashtriya Sam Vikas Yojana/Backward Region Grant Fund	7,780.00	780.00	3998.00	3998.00	3998.00
	TOTAL	80230.00	9386.11	14593.00	14593.00	15038.00