

CHAPTER –II

RURAL DEVELOPMENT

2.1 **SPECIAL PROGRAMME FOR RURAL DEVELOPMENT:**

At the beginning of the 10th Five Year Plan, Meghalaya had 39 (thirty nine) Community and Rural Development Blocks (i.e. after creation of 7 (seven) more new C.D Blocks in 2001-2002). Consequent on the creation of the 7 (seven) C.D.Blocks, considerable improvement in reaching out developmental activities to far-flung villages have been made.

2.1.1. Swarnjayanti Gram Swarozgar Yojana (SGSY): The projected outlay for the Tenth Plan (2002-2007) is Rs. 2500.00 Lakh. The expenditure during 2002-03, 2003-04 and 2004-05 was Rs.174.21 Lakh, 238.00 and Rs. 279.02 lakh respectively, benefiting 200 Self Help Groups and 524 individual Swarozgaries during 2002-03, 485 Self Help Groups and 965 individual Swarozgaries during 2003-04 and 1014 Self Help Groups and 709 individual Swarozgaries during 2004-05. The outlay of Rs.300.00 Lakhs for 2005-06 is anticipated to be utilized in full. The aims and objectives of the programme are to bring the assisted poor families above the poverty line by providing them with income-generating assets through Government subsidies and bank credits. **For the Annual Plan 2006-07, an outlay of Rs.360.00 lakh is proposed for the programme. The target is to assist 960 Self-Help Groups and 720 Individual Swarozgaries.**

2.1.2 Integrated Wasteland Development Programme (IWDP): Originally, the Programme was implemented through the D.R.D.As to check the diminishing productivity of land and loss of natural resources but from the year 2005-06, the Govt. of India have decided to implement the Programme through the Soil & Water Conservation Deptt. The Programme is a Centrally Sponsored one with funding pattern of around 92% Central and around 8% State Share. The Integrated Wasteland Development Programme (I.W.D.P.) is implemented through watershed approach under the guidelines of Watershed Development. The typical Watershed covers about 500 hectares of area of a village and the cost ranges from Rs.3000/- per hectare to Rs.5000/- per hectare.

The expenditure during 2002-2003, 2003-2004 and 2004-05 was Rs.17.79 Lakhs, Rs.33.48 lakhs and Rs. 9.17 lakhs respectively. An amount of Rs.100.00 Lakhs is anticipated to be utilized during 2005-2006. **A Plan Outlay of Rs.100.00 Lakh is proposed for 2006-07 to meet the state share of I.W.D.P.**

2.2 **RURAL EMPLOYMENT.**

2.2.1 Sampoorna Grameen Rozgar Yojana (SGRY): The projected Tenth Plan (2002-07) outlay for this programme is Rs.3500.00 Lakh. The expenditure during 2002-03, 2003-2004 and 2004-05 was Rs.554.27 Lakhs, Rs.551.00 lakhs and Rs. 419.60 lakhs respectively. The agreed outlay of Rs.600.00 Lakhs for 2005-06 will be utilized in full for creation of 20.57 Lakhs number of mandays. The programme aims to provide additional wage employment in the rural areas and also food security combined with the creation of durable community, social and economic assets as well as infrastructure development. The programme is self-targeting in nature and would be available to all rural poor (BPL/APL)

who are in need of wage employment and who are willing to take up manual unskilled work. **For the Annual Plan 2006-2007, an outlay of Rs. 720.00 lakhs is proposed.**

2.2.2 Indira Awaas Yojana (IAY): The Scheme aims at providing low cost houses to SC/ST and freed bonded labourers living below poverty line, free of cost. From 1999-2000, 80% of the fund is utilized for construction of new houses and 20% of the fund is utilized for conversion of unserviceable kutcha houses into pucca houses. The projected Tenth Plan (2002-2007) outlay for this programme is Rs.1800.00 lakhs. The expenditure during 2002-2003, 2003-04 and 2004-05 was Rs.310.00 lakhs, Rs.203.00 lakhs and Rs.310.00 lakhs respectively. The agreed outlay of Rs.320.00 Lakhs for 2005-06 is anticipated to be utilized in full for construction of 4468 new houses and upgradation of 2456 houses. **For the Annual Plan 2006-2007, an outlay of Rs.384.00 lakhs is proposed for the Scheme.**

2.3 LAND REFORMS.

The projected Tenth Plan outlay for Land Reforms Sector is Rs.1030.00 Lakhs. As against this, the expenditure for 2002-2003, 2003-2004 and 2004-05 was Rs.156.97 Lakhs, Rs.165.00 lakhs and Rs. 175.78 lakhs respectively. The approved outlay of Rs.180.00 Lakhs for 2005-2006 is expected to be utilized in full. **An amount of Rs.200.00 Lakhs is proposed for 2006-07 for the implementation of the following schemes:**

2.3.1 Cadastral Survey: Meghalaya has three distinct regions, the Garo Hills, the Khasi Hills and the Jaintia Hills inhabited respectively by the three Communities, whose tradition differ from locality to locality and from tribe to tribe. The Garo Hills have their own histories separate from one another. Here, the traditional unwritten customary laws are applied and followed in large measure. Land system is not the same through out the State. Land is owned by the Community and various Clans under the control of local Heads e.g. Syiems, Dolois, Nokmas etc.

Since Survey work is a new concept and people did not welcome the operation, the State Government has launched awareness programmes in the form of advertisement in newspapers and also through holding of Seminars in which Headmen, Syiems, Sirdars participated. The Scheme is being implemented through the District Councils since the management and control of the land is vested with them. The expenditure under the Scheme during 2002-03, 2003-2004 and 2004-05 were Rs.72.24 Lakhs, Rs.73.98 lakhs and Rs. 80.69 lakhs respectively and Rs.82.00 lakh is anticipated to be utilized during 2005-06. **An outlay of Rs.92.00 Lakhs is proposed for the year 2006-07.**

2.3.2 Metric System: The Scheme was adopted with a view to introduce Metric Units of Measurement in land records vis-à-vis to convert the existing maps into Metric Units. At present, all measurement have been adopted in the Metric system and the maps of the FPS system have been converted into Metric system and the works still continue. This Department is also imparting training in Metric system to the Land Record staff from the District. The cumulative expenditure during 2002-03, 2003-2004 and 2004-05 was Rs.16.50 Lakhs and Rs.6.00 Lakhs is anticipated to be utilized during 2005-06. **An amount of Rs.6.60 Lakhs is proposed for 2006-2007.**

2.3.3 Enforcement Branch: The scheme of Enforcement Branch is implemented for Identification of Owner/Users/Occupants of land for Preparation of the preliminary records of such land on the basis of Cadastral maps prepared under the Meghalaya Land Survey and

Records Preparation Act. The work of preparation of the records is entrusted to the Enforcement staff placed at the disposal of the Autonomous Districts Councils. The cumulative expenditure during 2002-03, 2003-2004 and 2004-05 was Rs.213.38 Lakhs and Rs.78.00 Lakhs is anticipated to be utilized during 2005-06. **An amount of Rs. 85.80 Lakhs is proposed for this scheme for 2006-2007.**

2.3.4 Land Tenure Research Cell: The Cell has been established for studying the Land Tenure System prevalent in the State in the light of the Land Reforms Commission's Report. The Cell is to codify various customary laws prevalent in the State so as to avoid unnecessary litigation. The Cell is also to formulate specific proposal for Land Reforms measures in the State. The cumulative expenditure during 2002-03, 2003-2004 and 2004-05 was Rs.10.06 Lakhs and Rs.3.00 Lakh is anticipated to be utilized during 2005-06. **For the Annual Plan 2006-07, an amount of Rs. 3.50 lakhs is proposed.**

2.3.5 Grants-in-aid to the District Councils: As the general administration of land on the basis of customary laws is vested with the District Councils as per provision of the Sixth Schedule of the Constitution, financial assistance in the form of Grants-in-aid is being provided to the District Councils for implementation of Land Reforms Schemes and Cadastral Survey Works in consonance with those of the State Government. The cumulative expenditure during 2002-03, 2003-2004 and 2004-05 was Rs.33.00 Lakhs and Rs.11.00 Lakhs is anticipated to be utilized during 2005-06. **The proposed outlay for this scheme for 2006-07 is Rs.12.10 Lakhs.**

2.4 COMMUNITY DEVELOPMENT & PANCHAYATS.

2.4.1 Community Development (including up-gradation of Standard of Administration and Special Problems for the seven new C & RD Blocks): Under the scheme, emphasis has been made for increasing agricultural production, Roads Communication, Education and Social Education, safe drinking water, health and sanitation, better staff accommodation, good office buildings, Guest houses, renovation of both office buildings and staff quarters, as most of the buildings are those of Assam-type structures which cannot withstand longer period against extreme climatic condition of the state during monsoon seasons. The Tenth Plan (2002-07) projected outlay for this sector is Rs.4000.00 Lakhs. During 2002-03, 2003-2004 and 2004-05, Rs.502.74 Lakhs, Rs. 840.00 lakhs and Rs.831.17 lakhs were utilized. The agreed outlay of Rs.800.00 Lakhs during 2005-06 is anticipated to be utilized in full.

An outlay of Rs. 850.00 Lakhs is proposed for the year 2006-07 for maintenance of staff, infrastructure development etc. The proposed outlay includes Rs. 45.00 Lakh as Grants-in-aid under Article 275(i) of the Constitution for welfare of SC & ST to be implemented by C & R.D. Department.

2.4.2 Construction of Rural Roads Programme(CRRP): The Scheme Construction of Rural Roads Programme is implemented by the Community and rural Development Department as a part of the process for poverty alleviation by transferring certain funds from Roads & Bridges Sector to Community and Rural Development Sector. The programme envisages improvement of rural road networks by active involvement of village community for construction of link roads in the villages of rural areas to boost rural economy. The scheme is implemented through village community and local dorbars under the supervision

of the respective Deputy Commissioners of the District. An amount of Rs.240.00 lakh each was utilized during 2002-2003 & 2003-04 and of

Rs. 240.00 lakh was utilized during 2004-2005. **The outlay of Rs. 240.00 lakh for the Annual Plan 2005-2006 is anticipated to be utilized in full. Rs. 288.00 lakh is proposed for 2006-07. The allocation is however, shown against the Roads & Bridges sector.**

2.5 RESEARCH & TRAINING IN RURAL DEVELOPMENT.

2.5.1 State Institute for Research and Training of Rural Development :- The aims and objectives of this programme is to provide training to officials and non-officials personnel who are involved in rural development activities. Besides, it also organises seminars, conference and workshops. The Tenth Plan projected outlay for this scheme is Rs.125.50 Lakhs. The expenditure during 2002-03 is Rs.22.08 lakhs. Rs.39.79 Lakh was utilized during 2004-05. **The outlay of Rs. 40.50 Lakh for 2005-06 is anticipated to be utilized in full. This includes Rs.10.00 Lakhs as recurring expenditure on salaries to the Extension Training Centre's personnel at Nongsder and Tura. Rs. 58.00 lakh is proposed for 2006-07. This includes Rs.10.00 lakh for Extension Training Centre.**

2.6 OTHER PROGRAMMES.

2.6.1 Special Rural Works Programme (S.R.W.P.) : The programme is general in nature and the schemes are selected by the Members of the Legislative Assembly and implemented through village community and local Dorbars under the supervision of respective Deputy Commissioners of the District. The projected outlay for the Tenth Five Year Plan (2002-2007) is Rs.6812.50 lakhs. An amount of Rs.2035.00 Lakhs & Rs.1635.00 lakhs were utilized during 2002-03 & 2003-2004 respectively and Rs. 2016.50 lakhs was utilized during 2004-05. **The Outlay of Rs. 2416.50 lakhs for 2005-2006 which includes Rs. 400.00 lakhs of Chief Minister's Special Rural Development Fund is anticipated to be utilized in full. Rs. 3125.00 lakhs is proposed for 2006-07.** This is inclusive of Rs. 400.00 lakhs for Chief Minister's Special Rural Development Fund.

2.6.2 OVERVIEW OF RURAL DEVELOPMENT PROGRAMMES

The Overview Statement below shows, at a glance, the Tenth Plan (2002-07) Projected Outlay, Approved Plan Outlay for 2005-06 and Proposed Plan Outlay for 2006-07 in respect of different Rural Development Programmes being implemented in the state:

(Rs.

in Lakhs)

Sl. No.	Name of Programme	10thPlan (2006 -2007) ProjectedOutlay.	Outlayfor 2005-06	Proposed Outlay for 2006 - 07
1.	Swaranjayanti Gram Swarozgar Yojana.(SGSY)	2500.00	300.00	360.00
2.	Integrated wasteland Dev. Programme.(IWDP)	-	100.00	100.00
3.	Sampoorna Grameen Rozgar Yojana.(SGRY)	3500.00	600.00	720.00
4.	Indira Awaas Yojana.(IAY)	1800.00	320.00	384.00
5.	Community Development (includes Rs. 45.00 lakhs under Article 275(I) of the Constitution.)	4000.00	760.00	850.00

6.	State Institute for Rural Development.(SIRD)	125.50	40.50	58.00
7.	S.R.W.P.(including Chief Minister's Special Rural Development Fund.)	6812.50	2416.50	3125.00
8.	Rashtriya Sam Vikas Yojana (RSVY)	-	1500.00	1500.00
	TOTAL	18738.00	6077.00	7097.00

2.9. RASHTRIYA SAM VIKAS YOJANA (RSVY)

2.9.1. The Backward Districts Initiative under the Rashtriya Sam Vikas Yojana (RSVY) was launched by the Planning Commission in the Tenth Plan period. The primary objective of RSVY is to address the problems of the pockets of high poverty, low growth and poor governance by putting in place programmes and policies which would remove barriers to growth, accelerate the development process and improve the quality of life of the people. The programme aims at focused development for backward areas which would help reduce imbalances and speed up development.

2.9.2. The Backward Districts Initiative under the RSVY covers one hundred districts. The identification of backward districts within a State has been made on the basis of an index of backwardness comprising three parameters with equal weights to each : (i) value of output per agricultural worker; (ii) agriculture wage rate; and (iii) percentage of SC/ST population of the districts. The main objectives of the programme are to address the problems of low agricultural productivity, unemployment, and to fill critical gaps in physical and social infrastructure.

2.9.3. The Planning Commission selected West Garo Hills District of Meghalaya as one of the Districts in the country to be covered under the Backward Districts Initiative under the Rashtriya Sam Vikas Yojana (RSVY) from the year 2004-05 is. The Planning Commission will provide Rs. 15.00 crores annually for three years from the year 2004-05 as Additional Central Assistance for this programme. The District Administration is preparing a three-year Master Plan with Annual Action Plans for this programme.

2.9.4. During 2004-05, the Government of India had released an amount of Rs. 7.50 Crores as A.C.A. for implementation of the Programme. It is expected that an amount of Rs. 15.00 Crores will be released during Annual Plan 2005-06.

2.9.5. The proposed outlay for this Programme during 2006-07 is Rs. 15.00 Crores.