

CHAPTER – X

GENERAL ECONOMIC SERVICES

9.1. SECRETARIAT ECONOMIC SERVICES

9.1.1. The approved Tenth Plan (2002-2007) outlay for the Secretariat Economic Services is Rs.870.00 lakhs and the expenditure incurred during the first four year (2002-06) was Rs. 659.37 lakhs. The approved outlay during 2006-07 is Rs.275.00 lakhs which is expected to be utilised in full. The anticipated expenditure for the Tenth Five Year Plan Period (2002-07) is Rs. 934.37 lakhs. **The proposed outlay for the Eleventh Five Year Plan (2007 -12) is Rs. 2600.00 lakhs. The proposed outlay for the Annual Plan 2007-08 is Rs. 400.00 lakhs .**

9.1.2. Review of the Tenth Plan :-

The Planning Organisation of the State is the major component of Secretariat Economic Services. The Planning Organization is the machinery which is responsible for the formulation of the Five Year Plans, Annual Plans and all allied matters in the State. The Organization also function as a liaison body between the Planning Commission and the State Government on all matters relating to Planning and Development for the State of Meghalaya. The State Planning Board which is an apex planning body in the State, form a part of Planning Organization at the Headquarter and is actively involved in Plan formulation and reviewing of the implementation of Plan Schemes. At the district level, there is District Planning and Development Council at all District Headquarters to formulate, monitor and review of developmental activities in the State.

9.1.3. Programme Implementation Department consists of (a) Research Wing (b) Computer Cell (c) Public Enterprises and (d) Evaluation Unit. The Programme Implementation Department is also a nodal Department in respect of Public Sector Undertaking in the State.

9.1.4. Besides, the above Organization, the State Government has also set up the following Councils/ Commissions :-

I. Meghalaya Resource and Employment Generation Council :

The terms of reference of the Council are as under :-

- i) To make an assessment of Man-power requirement particularly in technical fields so as to effectively utilize the immense natural resources of the State and to ensure that the local youths participate fully and meaningfully in the developmental process in the State.
- ii) To suggest measures for widening the scope for gainful and productive employment, particularly self-employment.
- iii) To motivate the youths to take to vocational and technical education instead of looking up exclusively for white collar jobs.
- iv) To suggest effective measures to reduce the gap between demand for technical man-power and availability to local personnel with the requisite qualifications.

- v) To assist the local youths including farmers, entrepreneurs etc. to prepare and implement bankable schemes.
- vi) To monitor the performance of banks and financial institutions with regard to sanction and disbursement of credit to viable schemes.
- vii) To monitor the employment profile in Central Government Offices Institutions, Universities, Banks etc. so as to ensure that it conforms to Central Government Policy on reservation.
- viii) To suggest measures for giving wide publicity to the various avenues of employment available to the local youths.
- ix) To motivate the youths to appear in various all India competitions so as to take advantage of the drive by the Central Government to fill up the backlog of vacancies reserved for Scheduled Tribes and Scheduled Castes.
- x) To examine the existing training infrastructure and facilities and to suggest measures for making them more effective.

II. Meghalaya Economic Development Council:

The terms of reference of the Council are as under :-

- i) To advise the State Government on issues relating to or touching upon the industrial and Economic policies.
- ii) To deliberate and examine the constraints inhibiting flow of investment into the State and the possible steps for removal thereof.
- iii) To identify sectors where overall economic and industrial growth can be created and also accelerated.
- iv) To suggest ways for attracting investments, local and foreign in the State.
- v) To advise or recommend the strategy for achieving the aforesaid goal.

III. State Development Reforms Commission :

The terms of reference of the Commission shall be as follows :-

- i) To examine the parameters of ongoing developmental programmes, from time to time, with a view to determining whether such programmes have been/are achieving the desired results. If not, to suggest suitable modifications thereof with a view to ensuring their affectivity.
- ii) To examine the need for undertaking new programmes for accelerated development of the rural areas with particular emphasis on poverty alleviation, and to suggest working parameters thereof, from time to time.
- iii) Any matters ancillary thereto.

IV. The State Computer Cell :

A State Computer Cell under Programme Implementation & Evaluation Department was set up in December, 1989 for performing nodal functions relating to computerization in all Departments of the State. It also meant for aiding effective monitoring, development of Data Base, Linkage and Networking and to provide expert advice on purchase of Computer Systems etc. Despite the fact that the Cell is attached to Programme Implementation & Evaluation, it has been mostly engaged in the works of Planning Department and Finance Department, like Data entry work for Five Year Plan and Annual Plan Documents and computerization of applications for House Building Advance, motor car/Scooter advance and so on. Consequent upon the creation of a full-fledged Information Technology Department,

there is a move to transfer this Cell to the New Department but not final decision has as yet arrived.

V. Regional Planning & Development Council :

The terms of reference of the Council will be as follows :-

- i) To review the natural and human resource potential of the region with reference to the pattern of development and exploitation of such regional resources, and to suggest ways and means for optimum development and exploitation of these resources.
- ii) To formulate and project realistic regional needs and aspirations, keeping in view the availability of resources for the region. To achieve such end, the Council will prioritise schemes and programmes within the objectives of the National and State Plans and fiscal resources likely to be available for such purposes.
- iii) Formulation of realistic Annual, Five Year and Perspective Regional Development Plans.
- iv) Intra-regional co-ordination of implementation of plan programme and schemes.
- v) To monitor, evaluate, review and suggest course – corrections for implementation of development plans and programmes at the regional level.
- vi) To discharge such other functions as may be specifically assigned to the Council from time to time by State Government, and to make suitable recommendation(s) for such purposes.
- vi) To formulate, consider and recommend Annual Regional Development Plans and to submit such plans within September each year, for the following year.

9.1.6. Present Status of Secretariat Economic Services:

At present the different organization falling under the Secretariat Economic Services are indicated below :

- (I) Planning Machinery at the State Headquarters**
- (II) State Planning Board**
- (III) District Planning Machinery**
- (IV) Evaluation Organisation**
- (V) Programme Implementation Organisation**

9.1.7. Proposals for the Eleventh Plan (2007-2012) - The Planning Machinery at all levels need to be strengthened on need based consideration so as to cope with the increase volume of works in all these organizations. It has now become necessary to strengthen and upgrade the machinery to improve the efficiency. In view of this, comprehensive computerization of the Department is necessary for disposing of plan schemes during this Plan Period by updating the existing Computer System, Purchase and maintenance of Laser Printer, High end server and so on. For the purpose, an amount of **Rs.30.00 lakhs** as estimated financial implication is proposed during the Plan period.

9.1.8. The broad break-up of the proposed outlay for Secretariat Economic Services during the Eleventh Plan and also during Annual Plan 2007-08 are indicated below:-

(Rs. In lakhs)

Sl. No.	Items	Proposed Eleventh Plan (2007 - 2012) Outlay	Proposed Annual Plan 2007-08 outlay
	<u>Secretariat Economic Services</u>		
1	Planning Machinery at the State & Dist. Headquarter	1500.00	200.00
2	State Planning Board	400.00	72.00
3	Prog. Implementation & Evaluation including SDRC	450.00	75.00
4	Meghalaya Resource & Employment Generation Council	40.00	8.00
5	Meghalaya Economic Development Council	60.00	15.00
6	NEC/ Regional Meetings	50.00	10.00
7	Regional Planning & Development Council	100.00	20.00
	Total :-	2600.00	400.00

10.2. TOURISM

9.2.1 Tourism is the major source of revenue for many countries in the world. Besides improving the economic condition of the people, tourism has the potential to bring people from different walks of life and cultures together. Different tourists visit different tourist spots for different purposes. Speaking of intra-cultural affinities in our country, tourism also reduces cultural distances. Therefore, tourism is a multi-faceted activity – an amalgamation of transport, accommodation, cuisine, entertainment and other related industries. Among the smallest States in the country, Meghalaya is blessed with picturesque landscape, conducive geo-ecological settings, salubrious climate, sparkling waterfalls, cascades, legendry & mythological sites, rich traditional culture and warm and hospitable people. It has a rich cultural heritage and is blessed with a salubrious climate, which is naturally attractive for short sojourn by tourists from the plain areas. It has special attractions in its Shillong golf course and in the rainiest town of Cherrapunjee (Sohra). It also boasts of one of the most beautiful high altitude lakes at Umiam. So far, many tourists have been coming to the State but in a disorganized manner and are not lured by any specified packages and products. In other parts of the Districts like West Khasi Hills, South Garo Hills, Jaintia Hills etc tourist spots are amply endowed by nature. Though a lot has been said about the tourist potentials in the NER in general and the State in particular, adequate attention has not been paid in the past in the context of creation of infrastructure, assets, rural connectivity, wayside amenities etc

9.2.2. The Government had recently adopted a policy resolution declaring tourism as an Industry. The requirement of people's participation in tourism promotional activities is central to the new Policy. Tourism is a pollution-free industry, an eco-friendly industry capable of generating substantial employment opportunities to the people of the State. During the last four years of the State's investment, this sector has provided employment to the daily labourers whenever infrastructures are created. In addition to that unemployed youth have already started taking up income generation activities by establishing mini private parks, hotels, restaurants etc. Because of this, efforts are being made to create a congenial atmosphere for the development of tourism in the State. In recent years tourism has gained momentum especially with the lifting of the Restricted Area Permit, it is expected that more foreign tourists would visit the State and the flow of tourist traffic both domestic and foreign would increase rapidly in the near future.

9.2.3 The thrust areas for tapping the tourism potential available in the state are: Nature Tourism, Cultural Heritage, Health Tourism, Adventure/Sports Tourism, Cave Tourism, Rural Tourism and Legend Tourism.

- The abundant natural beauty is a major asset which can promote tourism industry if adequate infrastructure is provided.
- Khasi and Garo tribes are popularly known for their traditional healing practices. The State has a strong base of traditional medicine, utilizing different types of locally available medicinal plants and herbs. With proper investment and management, the potential of traditional medicine can be fully exploited.
- The State offers some of the finest routes for trekking in both mild and difficult terrain. The southern slopes with high rocky cliffs have ample scope for the development and promotion of outdoor sports like rock climbing, abseiling etc.
- Majority of places in the rural areas of Meghalaya are associated with myths and legends. Training the local youth in the field of folklore for reciting legends, myths, folktales etc during important events would help in promoting this product.
- Meghalaya is rich in culture and this attracts a lot of domestic and foreign tourists. This age-old culture has been handed down to the present progeny by their progenitors. Villagers in rural areas are still holding on to their ancient customs, usages and traditions. This could provide a tremendous opportunity for exposing to culture buffs around the world.

9.2.4. Review of Achievements During Tenth Five Year Plan (2002-07):- The approved outlay during the Tenth Plan (2002-07) is Rs 1650.00 lakhs. As against this, the actual expenditure during the first four years (2002-03 to 2005-06) of the Plan is Rs. 581.01 lakhs. The approved outlay for 2006-07 is Rs 260.00 Lakhs which is expected to be utilized in full.

The physical achievement for the first four years of the Tenth Plan yielded desirable results. It may be stated that out of 200 numbers of proposed schemes for various tourist spots, about 25% i.e 43 numbers were completed. During the initial years, the non-setting up of a Technical Wing in the Department has, to some extent, hamstrung the implementation process. But, now, with the setting up of a separated Technical Wing headed by the Executive Engineer the Department of Tourism has been equipped itself with technical manpower as far as implementation and supervision of works, infrastructure, wayside amenities etc and to minimize time and cost overruns of projects This is another aspect of physical achievement. Another achievement is Tourism Promotion that the Department has undertaken in the field of publicity by way of printing and producing of publicity materials, display in electronic media, financial assistance to local fairs and festivals and participation in the national and international trade etc.

Data pertinent to the inflow of tourists in the State for the last three years are indicated below:-

Sl. No.	Year	Domestic (Persons)	Foreign (Persons)	Total (Persons)
1	2003	3,71,953	6,304	3,78,257
2	2004	4,33,495	12,407	4,45,902
3	2005	3,75,911	5,099	3,81,010

9.2.5. Eleventh Plan Proposed Outlay & Objectives:-

The Eleventh Plan outlay for this sector is Rs. 3500.00 Lakhs and the Outlay for the Annual Plan of 2007-08 is proposed at Rs. 350.00 Lakhs As far Tourism is concerned, the approach strategy adopted by the Planning Commission is to focus on the creation of adequate tourism infrastructure like modernization and expansion of airports, increase in accommodation facilities under star and budget category and improved road connectivity to tourist destinations. Based on the available natural endowments and the multi-pronged strategic initiatives adopted by the said Commission, the foremost objective of the State is to promote tourism through implementation of various schemes in the field of Water sports, Wildlife trekking, Adventure Tourism, Eco-tourism, Preservation of historical places & monuments and provision of accommodational facilities.

9.2.6 Eleventh Plan Priority/Strategy:-

During the Eleventh Plan period, priority and attention will be given for the implementation and timely completion of the continuing/on-going schemes like Development of tourist Spots, provision of transport and accomodational facilities to the tourist, water-sports, wild life and adventure tourism, children's park etc and more fully on the creation of infrastructure, community assets, road connectivity to tourist destinations, wayside amenities etc. Community-based assets will be handed over to the concerned local authorities/communities for their management and maintenance.

Assessing from the above prospects, schemes/programmes as drawn up are indicated in the Table below:-

(Rs.in lakhs)

Sl. No.	Major Heads/Minor Heads of development	Eleventh Plan 2007-12 Proposed Outlay	Annual Plan 2007-08 Proposed Outlay
1	2	3.	4.
1	Development of Tourist Spots.	200.00	40.00
2	Beautification Scheme in and around Cherrapunjee	50.00	3.00
3	Tourist Bungalow in Tura.	80.00	2.00
4	Provision of Yatri Niwases	50.00	5.00
5	Provision of Way side Amenities	150.00	10.00
6	Transport facilities for Tourist	30.00	4.00
7	Financial Assistance to MTDC	180.00	26.00
8	Tourism Promotion Subsidy	150.00	10.00
9	Direction & Administration	200.00	15.00

Sl. No.	Major Heads/Minor Heads of development	Eleventh Plan 2007-12 Proposed Outlay	Annual Plan 2007-08 Proposed Outlay
1	2	3.	4.
10	Training Facilities	50.00	3.00
11	Hospitality Schemes	50.00	5.00
12	Publicity Tourist Festival	360.00	40.00
13	Printing of Publicity Materials	300.00	15.00
14	Other Tourist Information Centre	80.00	10.00
15	Production of Documentary Film	80.00	5.00
16	Purchase of Boats	50.00	5.00
17	Wildlife Tourism (Trekking in Natural Reserves)	70.00	5.00
18	Development of Caves	80.00	5.00
19	Adventure Tourism	20.00	3.00
20	Food Craft Institute	50.00	5.00
21	Project Formulation Architectural Fees etc.	40.00	4.00
22	Travel Circuits (Golf Course Development)	150.00	15.00
23	Land Acquisition	-	-
24	Five Cottages at Umiam	-	-
25	Tourist Bungalow at Tura	-	-
26	Yatri Niwas at Shillong	25.00	-
27	Tourist Bungalow at Williamnagar	25.00	-
28	Improvement of Pine Wood Hotel	50.00	10.00
29	Crowborough Hotel	25.00	1.00
30	Shillong Orchid Hotel	150.00	5.00
31	Orchid Inn at Thadlaskein	25.00	1.00
32	Directorate of Tourism Office Paryatan Bhawan	50.00	5.00
33	Constn.of New Hotel/Tourist Bungalow etc.	50.00	5.00
34	Infrastructural Development of Sacred Lumsohpetbneng	20.00	2.00
35	Provision of a approach road, wayside amenities connecting Umsohpeing village to Umsohpieng & Riangthied Waterfalls, through Mawjiej village	70.00	5.00
36	Provision of approach road and wayside amenities connecting the sacred Lum Mawirang near Myndo Village	50.00	4.00
37	Provision of Community-Based Projects/Infrastructures	360.00	70.00
38	Provision of approach road and wayside amenities connecting Kamriangsih village to Ara waterfalls	40.00	2.00
39	Provision of approach road and wayside amenities connecting Syntu Ksiar	20.00	2.00
40	Provision of approach road, wayside amenities connecting Kyllang Rock	35.00	1.00
41	Provision of approach road and wayside amenities connecting Mawthadraishan Range	35.00	2.00
	TOTAL	3500.00	350.00

9.3. SURVEY AND STATISTICS

9.3.1. The approved Tenth Plan outlay for the Survey & Statistics sector is Rs.470.00 lakhs and the expenditure incurred during the first four years of the Plan is Rs.332.58 Lakhs. The approved outlay of Rs.150.00 lakhs during the current year (2006-2007) is expected to be utilized in full. The anticipated expenditure for the Tenth Five Year Plan Period (2002-07) is expected to be Rs. 482.58 lakhs. **The proposed outlay for the Eleventh Plan (2007-2012) is Rs.1400.00 Lakhs and the proposed outlay for the year 2007-2008 is Rs. 200.00 Lakhs.**

9.3.2. Achievements during the Tenth Plan (2002-2007):-

The work programmes taken-up during the Tenth Plan period were the expansion of the coverage under the Agricultural Statistics with special emphasis on Crop Insurance Scheme. Besides, the Directorate deals with wide ranging activities in maintenance, processing and dissemination of Statistical data in various areas and subjects. Qualitative improvement were attempted during the Plan period so as to match with a quantitative aspects, Socio-economic Survey, Census of State Government Employees, Estimates of State Income and Compilation and Publication of various Statistical information, reports etc., were taken up during the Tenth Plan Period.

In view of paucity of fund during the Tenth Plan period, the setting up of Statistical machineries at the Sub-Divisional level could not be taken up which resulted to absence of identification of data gaps and generating of the data needed.

The remaining back-log of the estimates of State Income at the end of the Tenth Plan is proposed to be taken up during the Tenth Plan period. Estimates at constant and at current prices series have been take up and brought out from year to year. Preliminary attempts for District estimates and the input-output transaction table have also been initiated during the fag end of the Tenth Plan period. The coverage of the Crop estimation Survey with emphasis on Crop Insurance Scheme has been expanded both intensively and extensively. The quality and timeless of completion of the National Sample Survey has been achieved. During the Plan period 2 (two) computer personal compute was installed in the Directorate Headquarter office and 2 (two) in District Offices. Efforts for timely publication of reports and handbook have been made and the new series of pocket Statistical Handbook 2003 have been released during the plan period.

Other publication published during the Tenth Plan period are (i) Where Do We Stand in 2003 Meghalaya in North East and India and the World, (ii) Socio Economic Review 2003 (iii) Meghalaya Achievements in 30 years, 2002, Meghalaya District Gross Domestic Product, 2003.

9.3.3. Programmes for the Eleventh Plan (2007-2012):-

The expansion of statistical system in the country as well in the state has grown considerably over the successive five year plan periods for effective planning process in India. The need for statistical data/ Information has been growing from one plan period to another. This led to the creation and growth of the statistical machineries in the country as well as in the state. The statistical set-up in the country depends on the range of State Governmental activities and the manner in which Statistics are required and use for development programmes and for the purpose of Administration. In the State of Meghalaya, the quantitative improvement in the field of Statistics are not, however, accompanied by

qualitative improvement. Therefore, top priority are to be stressed on qualitative improvement of the Statistical system and also on its output during the coming Eleventh Five Year Plan Period (2007-2012).

9.3.4. The broad break-up of the proposed outlay for Surveys & Statistics during the Eleventh Plan (2007-2012) and also during Annual Plan 2007-08 are indicated below:-

(Rs. in lakhs)			
Sl. No.	Items	Proposed Eleventh Plan (2007-2012) Outlay	Proposed Annual Plan 2007-08 outlay
	Surveys & Statistics		
1	(01) State Statistics Organisation	232.99	89.80
2	(02) Annual Survey of Industries	49.13	5.00
3	(05) National Income Estimation	34.86	2.00
4	(06) Bulletin, Handbook, Abstract etc	-	-
5	(09) Economic Census	25.69	2.00
6	(10) Capital Formation	-	-
7	(12) Training Unit	10.00	0.60
8	(13) Strengthening of Price Section	25.76	0.60
9	(16) Crop Insurance Scheme	235.14	70.00
10	(17) Agriculture Statistics Division	23.22	6.50
11	(18) National Sample Survey Division	68.77	12.00
12	(20) Establishment of Modern Data Processing Facility	14.40	3.00
13	(21) Collection of Housing Statistics	27.43	2.00
14	(22) Strengthening of Publication & Reference Division	25.69	6.50
15	Construction of Building Staff Quarter	520.00	-
	New Schemes		
	(i) District Income Estimation	73.24	-
	(ii) Budget Analysis	33.68	-
	TOTAL =	1400.00	200.00

9.4 CIVIL SUPPLIES

9.4.1 The approved Tenth Plan outlay for this sector is Rs.165.00 Lakhs and the actual expenditure for the first four years of the plan period is Rs.316.98 Lakhs. The approved outlay during 2006-2007 is Rs.150.00 Lakhs which is expected to be fully utilised, thus the total anticipated expenditure during the Tenth Plan (2007-2012) is Rs.466.98 Lakhs.

9.4.2 **The proposed outlay for the Eleventh Five Year Plan (2007-2012) is Rs.1300.00 Lakhs and the proposed outlay for the Annual Plan 2007-2008 is Rs.300.00 Lakhs** which is required for continuation of the schemes briefly described below:-

9.4.3 **Mobile Fair Price Shop** – This is a continuing scheme which envisages distribution of Essential Commodities through Vans in the Rural areas. It has been implemented prior to the Ninth Plan period with partial assistance from Govt. of India. 14 Vans have been acquired and these are deployed in the Districts and Sub - Divisions for use as Mobile Shops in the distribution of Essential Commodities in the interior and far - flung areas and carrying of **PDS** Commodities from the Wholesale Centres to the Fair Price Shops. At present 3 Vans have been condemned and disposed off and 1 (one) Van has been sent for condemnation, therefore only 10 Vans are available under the Scheme. For the maintenance of the existing Vans and meeting the expenses in connection with Salaries etc. of Drivers, adequate Fund is required to be provided during the Eleventh Plan period. Hence an amount of Rs. 75.00 Lakhs is proposed during the Eleventh Plan period and Rs.15.00 Lakhs for 2007-2008.

9.4.4 **State Commission and District Fora-** This is a continuing Scheme from the Ninth Five Year Plan. Under the provisions of the Consumer Protection Act, 1986, the Department have constituted Quasi - Judicial Bodies i.e., State Commission at the State Level and the District Forum at the District Level. These Quasi - Judicial Bodies deal with Consumer Disputes / Grievances as stipulated under the Consumer Protection Act, 1986. The District Forum deals with Consumer Disputes, the value of which is Rs. 1.00 Lakhs upto Rs. 20.00 Lakhs and the State Commission deals with Consumer Disputes, the value which are above Rs. 20.00 Lakhs upto Rs. 1.00 Crores. It also acts as appellate Court against the decision of the District Fora.

Funds are required for payment of Sitting Fees to the Members of the State Commission and District Forum and other Office expenses. Further for the State Commission and the District Forum of Shillong, Jowai and Tura, posts have been created under Plan Sector. Hence Funds are required for Salaries etc of the Staffs. The following amounts may be provided during Eleventh Five Year Plan and Annual Plan 2007-08.

		Eleventh Plan	Annual Plan 2007-08
a)	State Commission	Rs.52.00 lakhs	Rs. 10.00 lakhs
b)	District Forum	Rs.73.50 lakhs	Rs. 15.00 lakhs

9.4.5 **Consumer Awareness Programme** - The provisions of the Consumer Protection Act, 1986, provide for constitution of the State Consumer Protection Council and Protection and promotion of Consumer rights in the State. We propose to conduct Consumer Awareness Programme throughout the State during the 11th Plan period. An amount of Rs. 50.00 Lakhs is proposed for the purpose and Rs.10.00 Lakhs is proposed for Annual Plan 2007-08.

9.4.6 **Improvement/ Maintenance of Staff Quarter** - The Department have constructed a number of Official quarters in the Districts Nongstoin/ Baghmara/ Nongpoh/ Tura and Sub - Division at Khliehriat and Resubelpara during the Ninth and Tenth Plan period. For improvement and maintenance of the quarters, funds is to be provided during the 11th Plan. An amount of Rs. 30.00 Lakhs is proposed to be utilised during the Eleventh Five Year Plan period against which an outlay of Rs.10.00 lakhs is proposed for the Annual Plan 2007-08.

9.4.7 **Computerisation** - During the Ninth Plan period, the Department have purchased Computers and accessories in the Directorate and the Districts Offices at Tura/ Jowai/ Shillong/ Nongpoh/ Williamnagar. It is proposed to purchase Computers for the remaining Districts also to facilitate better maintenance of records/ accounts in the Department. Funds are therefore required to be provided for maintenance of the existing equipments and for purchase of new equipments. Hence an amount of Rs. 40.00 lakhs is proposed for the 11th Plan and the amount of Rs.10.00 is proposed for the Annual Plan 2007-08.

9.4.8 **Annapurna – NSAP Scheme** :- Under the Scheme, 10 Kgs. Of Rice are supplied free of cost per month to each indigent Old Age Person not covered under the National Old Age Pension Scheme. The Scheme has been implemented with effect from January, 2002 by utilizing the amount of Rs. 77,62,489/- released by Government of India in 2000-01. As per instruction of the Government of India, the scheme has been transferred to State Plan with effect from 2002-03. It is considered necessary to continue implementation of the Scheme during the Eleventh Five Year Plan period for which an amount of Rs. 3,41,80,470/- is proposed and an amount of Rs.69.00 Lakhs is proposed for this scheme during 2007-08.

9.4.9 **Family Identity Card** :- The Department proposes to conduct enumeration of urban households in the State for the purpose of issuing computerized Family Identity Card. For this purpose, an amount of Rs. 50.00 Lakhs have been proposed for the Eleventh Five Year Plan. The Department is presently acquiring the infrastructure for printing of computerized FI Card and is processing to frame the Guidelines / methodology for the Enumeration. The total Number of Urban Households as per records available in the Census of India 2001 is 119210 numbers. For this purpose enumerators will have to be engaged and remuneration to be paid for their services. 200 households are earmarked for each enumerator and 600 enumerators will have to be appointed temporarily for a period of one month @ of Rs. 5000/- per enumerator. Further, Stationeries, honorarium, and other miscellaneous expenditure will have to be incurred, therefore approximate expenditure for the Annual Plan 2007-08 is worked out as follows:-

1.	Remuneration per enumerator @ 5000/- x 600	Rs. 30,00,000/-
2.	Stationery, Printing of Proforma for enumeration etc	Rs. 10,00,000/-
3.	Honorarium for office Staff, etc	Rs. 50,000/-
4.	Miscellaneous Expenditure	Rs. 50,000/-
	Total	Rs. 50,00,000/-

New Scheme:

9.4.10 **Implementation of Antyodaya Anna Yojana** - This is Central Sector Scheme and provides for distribution of Foodgrains (Rice) to the poorest Families at 35 Kilograms per Family per month at the rate of Rs. 3/- per Kg.

At present, 70,200 Poorest Families are covered during 2006-07 under the Scheme. Rice is supplied by the Ministry of Food and Public Distribution through the Food Corporation of India at the price of Rs. 300/- per quintal. At the same time Government of India have fixed the issue price of Rice at Rs. 3.00 per Kg. with instruction that Transport Cost and other incidental charges in connection with the implementation of the Scheme should be borne by the State Government. Hence the need to provide fund under Plan Sector in the State to facilitate implementation of the Scheme for which an amount of Rs.587.50 has been proposed for the Eleventh Five Year Plan and Rs. 111.00 for the Annual Plan 2007-08.

9.4.11 The broad schematic outlays proposed for 2006-07 are shown in the Table below:-

(Rs. in Lakhs)

Sl. No	Schemes	10 th Plan (2002-07) Outlay	Cumulative Expenditure (2002-03 to 2005-06)	10 th Plan Anticipated Expenditure	11 th Plan (2007-12)	Annual Plan 2007-08
(a)	Mobile Fair Price Shop	50.00	39.91	53.91	Rs. 75.00	15.00
(b)	State Commission	30.00	20.10	29.10	Rs. 52.00	10.00
(c)	District Forum	35.00	27.27	40.27	Rs. 73.50	15.00
(d)	Consumer Awareness Programme	20.00	11.00	18.00	Rs. 50.00	10.00
(e)	Improvement / Maintenance of Staff quarters	15.00	1.25	9.25	Rs. 30.00	10.00
(f)	Computerisation / Xerox Machine	15.00	3.78	7.78	Rs. 40.00	10.00
(g)	Family Identity Card	-	-	20.00	Rs. 50.00	50.00
(g)	Annapurna	-	-	288.67	Rs. 342.00	69.00
(h)	Antyodaya Anna Yojana (New Scheme)	-	-	-	Rs. 587.50	111.00
	TOTAL	Rs. 165.00	Rs. 316.98	Rs.466.98	Rs. 1300.00	Rs.300.00

9.5. WEIGHTS AND MEASURES

9.5.1. The approved outlay for the Tenth Plan for Weights and Measures is Rs.165.00 Lakhs and the actual expenditure for the first four years of the plan period is Rs.114.67 Lakhs. During 2006-2007 an outlay of Rs.48.00 Lakhs is approved which is expected to be spent in full, thus the total anticipated expenditure during the Tenth Plan (2007-2012) is Rs.162.67 Lakhs.

9.5.2. During the 11th Five Year Plan Period (2007-2012) the Department of Weights & Measures will continue to enforce and implement the provision of the Standards of Weights & Measures Act/Rules along with the (Packaged Commodities) Rule, 1977. The Department stands its commitment to ensure correct weights and measures to protect the Consumers. **The proposed outlay for the Eleventh Five Year Plan (2007-2012) is Rs.400.00 Lakhs and for the Annual Plan 2007-2008 an outlay of Rs. 50.00 Lakhs is proposed.** The following are the main functions which the Department proposed in order to strengthen the Department and to achieve the Targets during the Eleventh Plan period.

9.5.3 Maintenance and Strengthening of Staff:- The Department intends to strengthen the Enforcement Wing and manpower in the District Offices of the State and to open new offices of the Inspectors at Khliehriat and Mawkyrwat and in the Districts and Sub-Divisions of Garo Hills Districts.

9.5.4 Procurement of Machinery: - With the proposal for opening of the new offices in the District / Sub-Divisions, fund will be required for purchase of Machinery / Equipments/ Tools and Plants etc for the new Offices and also to equip the Laboratory at the State and Districts with modern and up to date equipments.

9.5.5 Purchase of Vehicles:- With the condemnation of 2(Two) Nos. of Vehicle and another vehicle which is under process for condemnation, the Department will need replacement and also for the two new offices proposed to be created.

9.5.6 Construction/Maintenance of Laboratory-cum-Office Building:- The Department intends to construct boundary fencing of the office compounds of all the District offices which has not yet been fenced. Construction of the office of the Inspector of Weights & Measures, at Baghmara is also proposed to be taken up during the 11th Plan period.

9.5.7 Strengthen of Consumers Awareness: - The Department proposes to procure tools and equipments in order to create awareness and to conduct Awareness Programmes.

9.5.8 The broad schematic outlays proposal for the 11th Five Year Plan (2007-12) and for the Annual Plan 2007-08 are as follows:- (Rs. in Lakhs)

S1. No	Schemes	10 th Plan (2002-07) Outlay	Cumulative Expenditure (2002-03 to 2005-06)	10 th Plan Anticipated Expenditure	11 th Plan (2007-12)	Annual Plan 2007-08
1.	Maintenance and Strengthening of Staff	100.00	102.77	140.77	225.00	40.00
2.	Procurement of Machinery	15.00	3.95	6.95	60.00	3.00
3.	Purchase of Vehicles	15.00	0.55	1.05	25.00	-
4.	Construction/Maintenance of Laboratory-cum-Office Building	35.00	7.40	13.90	45.00	5.00
5.	Strengthen of Consumers Awareness	-	-	-	45.00	2.00
	Total	165.00	114.67	162.67	400.00	50.00

10.6. AUTONOMOUS DISTRICT COUNCILS

9.6.1. The approved Tenth Plan (2002-2007) outlay in respect of District Councils is **Rs.2500.00** lakhs. The approved outlay for the Annual Plan 2002-2003 is Rs.500.00 lakhs, but this amount could be utilized by the State Government for the implementation of the approved schemes during 2003-04 only since the sanction/ approval from the Government of India was received during the month of April, 2003. The approved outlay for the Annual Plan 2003-2004 is Rs.500.00 lakhs but no fund has been received so far since the Ministry of Tribal Affairs had not cleared the proposals from the State Government The approved outlay for Annual Plan 2004-2005 is Rs.550.00 lakhs and the actual expenditure is Rs.305.25 lakhs. The approved outlay for Annual Plan 2005-06 is

Rs.245.00 lakhs and the actual expenditure is Rs.245.25 lakhs. The approved outlay for Annual Plan 2006-07 is Rs.537.00 lakhs which is expected to be utilized in full. The anticipated expenditure for the Tenth Five Year Plan Period (2002-07) is expected to be Rs. 1587.50 lakhs. **The proposed outlay for the Eleventh Plan is Rs.4000.00 Lakhs and the proposed outlay for the Annual Plan 2007 -2008 is Rs. 550.00 Lakhs.**

9.6.2. The District Councils are the Autonomous bodies constituted under the Sixth Schedule of the Constitution of India .They have been invested with certain powers of not only for legislation and administration in respect of tribal interest, but, also with executive and judiciary powers. However, since the Autonomous District Councils have a narrow resource base, the State Government in consultation with the Planning Commission has been extending Grant-in-aid to them from time to time under the State Plan to enable them to take up rural development programmes in areas like approach roads, bridges, foot paths, drinking wells, Village markets, play grounds etc. Grant-in-aid is also given for the construction of the District Councils' administrative and functional buildings. The funds available each year is divided to the three Autonomous District Councils of Khasi Hills, Garo Hills and Jaintia Hills in the ratio of 9:8:3.

9.7 LIVELIHOOD IMPROVEMENT PROJECT FOR THE HIMALAYA – MEGHALAYA CHAPTER

9.7.1 LIPH is a joint initiative of the Government of Meghalaya (GOM), and the International Fund for Agricultural Development (IFAD). The Meghalaya Rural Development Society was set up and registered under the Meghalaya Societies Registration Act XII of 1983 on the 22nd June 2004 and consequently the project was declared effective from 23rd September 2004 with the overall objective improve the livelihood of vulnerable groups in a sustainable manner through the promotion of improved livelihood opportunities and strengthening of local institutions that relate to livelihood development. The districts in the State in which the project is implemented by the Meghalaya Rural Development Society (MRDS) are-East Khasi Hills, South Garo Hills, East Garo Hills, Jaintia Hills & Ri-Bhoi. The Department of Economic Affairs in the Ministry of Finance at the Central Level and the Planning Department in Meghalaya are the nodal agencies for the project

9.7.2. PROJECT COMPONENTS:

The proposed Livelihood Improvement Project for the Himalayas comprises the following four components to be implemented over a period of eight years.

- i) Empowerment and Capacity –Building of Communities and Support Organizations:
- ii) Livelihood Enhancement and Development focusing on organic agriculture/ shifting cultivation, livestock/ animal husbandry/ fisheries, forestry including: non-timber forest products, medicinal and aromatic plants, agro-forestry, and other natural products, enterprise related soil and water related activities and a number of other off-farm opportunities such as eco tourism, alternative fuels and finally establishing forward, backward and horizontal linkages.

- iii) Livelihood Support Systems Development through a SVCC that will mobilize demonstrations; arrange for the provision of rural financial services and other business development services; facilities backward and forward linkages with the wider economy; and
- iv) Project Management, including the establishment of the project management and DMUs, strategy development and addressing of policy issued and demonstrating technologies to reduce women's drudgery.

9.7.3 PROJECT OBJECTIVES:

The objective of the project is to:

- (i) Promote sensitive approach to the design and implementation of development interventions;
- (ii) Enhance the capabilities of local people to select appropriate livelihood opportunities, access required financial resources, manage new technologies and institutions at the village level;
- (iii) Increase income through more sustainable income generating cultivation systems and the establishment of non-farm enterprises at the micro and small scale level; and
- (iv) Establish effective and appropriate delivery system for inputs and for the maintenance of assets and resources with emphasis on micro-finance, savings and thrift, and micro-insurance products, along with access to business development

services that will link household based livelihood activities with the larger economy.

9.7.4 PROJECT AREA:

During the entire Project period the Project will work in 15 blocks in five Districts of Meghalaya, namely, East Khasi Hills, Jaintia Hills, Ri-Bhoi District, East Garo Hills and South Garo Hills District covering 29,300 households.

During the Annual Plan 2006-2007, it was estimated that a total of 180 villages in 9 blocks in all five districts will be covered.

An additional of 6 Blocks will be covered in the AWPB 2007-2008 making a total of 15. The coverage of the above-mentioned 15 Blocks District- wise is as follows:

East Khasi Hills:	4
Jaintia Hills:	3
Ri Bhoi:	2
East Garo Hills:	3
South Garo Hills:	3

9.7.5

PROJECTS STRATEGY:

The project intends to provide opportunities to create or enhance the livelihoods to the poor households by applying the principle of self-help and utilizing the self-help group (SHG) movement as the platform from which project activities will be launched. The project would be contributing towards developing a replicable model of livelihood improvement in the mountains. It would do so by developing community institutions and investing in their capacity to take livelihood decisions, and by providing a range of support services and linkages. A total of 473 SHGs have been formed during Annual Plan 2006-2007 while an additional 921 SHGs is expected to be formed during the Annual Plan 2007-2008. Stress will be accorded to formation of women SHGs.

9.7.6

MAIN FOCUS OF ANNUAL PLAN 2007-2008:

The Projects for the Annual Plan-2007-2008 would focus on the follows areas:

1. Empowerment of Communities to take up Livelihoods Improvement Activities which will involve:

- (a) Promotion and Consolidation of Self-help Groups and Enterprise Groups
- (b) Development of Block Level Partnership with Line Agencies and Service Providers

2. Increase in Income of Community Members who are poor with a focus on:

- (a) Increase in the marketable surplus and marketing of farm and non-farm products based on selections done by communities and corresponding comparative advantage of cluster of village
- (b) Development of demonstrable linkage with service providers and local markets (e.g: with an existing surplus production area of products)
- (c) Access to financial services
- (d) Improved access to services from line agencies

3. Mainstreaming Gender Issues which would involve:

- (a) Gender sensitization programmes with community at large
- (b) Identification of practical gender needs and strategic gender interest and putting in place systems to address these
- (c) Addressing Drudgery across sectors

4. Establishing the SVCC which will involve:

- (a) Registration of the SVCC
- (b) Setting up of the office of the SVCC and recruitment of CEO. Uptake of staffing of SVCC
- (c) Conduction of business devebpmnt studies as per inform choices

- (d) The focus of this year AWPB has been derived from achievements and learnings from implementation of previous year AWPB and incorporation of recommendations expressed by the recent Review Mission Team who visited the Project from 27 Nov to 8 December 2006.

9.7.7. PROJECT IMPLEMENTATION:

This eight-year projects will be implemented in three phases. During the six month pre-implementation phase, project staff will be recruited, oriented and trained. During the first phase of three years, the project will concentrate on capacity building activities for the self-help group, other community based organizations. At the same time pilot schemes of various livelihood opportunities will be designed and demonstrated to project participants. The purpose of the demonstrations is to assist project participants in making informed choices about which livelihoods best suit their circumstances by both strengthening their capacity to understand and make choices and demonstrating a variety of potential choice opportunities; to enable the SVCC to begin data collection and analysis on various sub-sectors with potential for widespread impacts; and finally to educate formal financial institutions on the viability of investing in rural enterprises.

9.7.8 PROJECT COST AND FINANCING:

Total Project cost for the 8 years in US\$ 36.24 million (Approx INR 172.14 Crores) as below:

(a)	IFAD Loan	17.52M US\$	=	Rs. 83.22 crores	48.34%
(b)	Institutional Finance	9.83 M US\$	=	Rs. 46.69 crores	27.13%
(c)	Beneficiaries components	3.85 M US\$	=	Rs. 18.29 crores	10.62 %
(d)	State Govt. contribution	5.04 M US\$	=	Rs. 23.94 crores	13.91 %
	Total	36.24 M US\$	=	Rs.172.14 crores	100%

9.7.9 PROPOSED OUTLAY FOR 11TH PLAN (2007-12) & ANNUAL PLAN 2007-08:

An outlay of Rs **15689.00 lakhs** is proposed during the 11th Plan inclusive of **Rs 2950.00 lakhs** for the Annual Plan 2007-08. The detailed Schemes to be implemented by the MRDS for a period of 5 (five) years given in a table below:

(Rs. in Lakhs)

SL NO	Table No	Description of Activities	Units		Unit Cost (Rs)	YEAR					
			Description	No.		2007 - 2008	2008 - 2009	2009 - 2010	2010 - 2011	2011 - 2012	TOTAL
A.		PRE PROJECT IMPLEMENTATION				0.00	0.00	0.00	0.00	0.00	0.00
	1	Pre Project Implementation									

	Description of Activities	Units		Unit Cost (Rs)	YEAR						
B. EMPOWERMENT AND CAPACITY BUILDING OF COMMUNITY ORGANISATIONS AND THEIR SUPPORT ORGANISATION		Components									
	1	Community Empowerment			132.00	175.00	165.00	156.00	15.00	643.00	
	2	Facilitation through NGO			130.00	150.00	163.00	128.00	35.00	606.00	
	3	Intervention to Reduce Women Drudgery			13.00	15.00	19.00	16.00	0.00	63.00	
C. LIVELIHOOD ENHANCEMENT AND DEVELOPMENT											
	4	Agriculture			170.00	125.00	0.00	0.00	0.00	295.00	
	5	Horticulture			200.00	100.00	0.00	0.00	0.00	300.00	
	6	Soil and Water Resources			135.00	150.00	205.00	165.00	18.00	673.00	
	7	Livestock and Acquaculture Development			145.00	180.00	143.000	5.00	0.00	473.00	
	8	Forestry Development			166.00	144.00	160.00	163.00	23.00	656.00	
D. LIVELIHOOD SUPPORT SYSTEM											
	9	Entrepreneurship Development			114.00	100.00	100.00	87.00	19.00	420.00	
	10	Rural Finance			1225.00	1897.00	1781.00	1875.00	1043.00	7821.00	
	11	Rural Finance Services Support			80.00	80.00	28.00	26.00	11.00	225.00	
	12	Social Venture Capital Company			255.00	250.00	248.00	248.00	167.00	1168.00	
	13	Policy Studies and Advocacy			0.00	0.00	0.00	0.00	0.00	0.00	

		Description of Activities	Units		Unit Cost (Rs)	YEAR					
14		Leverage Fund				35.00	0.00	0.00	0.00	0.00	35.00
E. PROJECT MANAGEMENT											
15		Project Management				150.00	155.00	152.00	164.00	96.00	717.00
16		Physical Contingencies				0.00	0.00		0.00	149.00	149.00
17		Price Contingencies				0.00	0.00			1445.00	1445.00
		Total				2950.00	3521.00	3164.00	3033.00	3021.00	15689.00

9.7.10 During 2004-2005 the State has released Rs. 225 lakhs. During the 2006-07 an approved Outlay of Rs.1300.00 lakhs will be released to M.R.D.S. and is expected to be utilized in full.

9.7.11 FINANCING OF THE PROJECT:

SOURCE OF FINANCE	%	AMOUNT (in lakh)
IFAD	48.34	7584.10
GOM	13.91	2182.30
FI	27.13	4256.40
BENEFICIARIES	10.62	1666.20
TOTAL	100	15689.00

9.8 VOLUNTARY ACTION FUND

9.8.1. The objectives of the Voluntary sector are to encourage and promote voluntary institutions for development, reducing dependence on Government, promotion of self-reliance and accelerated rural and tribal development through Voluntary action. Eligible VAs/NGOs are extended financial assistance for organising / conducting training programmes, workshops, seminars of public importance, etc., for motivating workers / beneficiaries. The District Planning Officer recommends VAs/NGOs for provision of financial assistance and oversee the implementation of the scheme at the district level.

9.82. **The approved outlay for the Voluntary Action Fund during the Tenth Plan is Rs. 150.00 Lakhs. The actual expenditure upto the end of the fourth year of the Plan period is Rs. 140.00 Lakhs. The approved outlay for Annual Plan, 2006-07 is Rs. 50.00 Lakhs, which is expected to be utilized in full.**

9.83. The Table below indicates the financial and physical achievements in respect of Voluntary Action Fund since its inception till date:-

<u>YEAR</u>	FINANCIAL ACHIEVEMENT (RS. LAKHS)	PHYSICAL ACHIEVEMENT (NOS. OF VAs /NGOs ASSISTED)
1995-96	10.00	23
1996-97	15.00	42
1997-98	21.00	64
1998-99	19.00	89
1999-2000	20.00	163
2000-2001	27.75	270
2001-2002	35.00	363
2002-2003	30.00	264
2003-2004	30.00	297
2004-2005	30.00	353
2005-2006	50.00	489
2006-2007	50.00 (Budgetted)	Not yet finalised

9.84. With the increasing numbers of registered VAs / NGOs , it is essential that a serious thought be given to strengthening of the machinery role of the Voluntary Action Unit under the Planning Department for better coordination with the VAs / NGOs at the State and District levels. Moreover, the Voluntary Action Unit also needs strong supervision and monitoring on the implementation of the schemes / projects undertaken by VAs / NGOs so as ensure full participation at the greater interest of the general public.

9.85. **The proposed outlay for the Voluntary sector during the Eleventh Plan, 2007-2012 is Rs. 600.00 Lakhs and for the Annual Plan, 2007-08 is Rs. 100.00 Lakhs.**