

CHAPTER –II

RURAL DEVELOPMENT

2.1. SPECIAL PROGRAMME FOR RURAL DEVELOPMENT

2.1.1. Swarnjayanti Gram Swarozgar Yojana (SGSY) :- The Tenth Plan (2002-2007) outlay for Swarnjayanti Gram Swarozgar Yojana (SGSY) sector was Rs.2500.00 Lakhs. As against this, the expenditure during the first four years of the Tenth Plan was Rs.1026.84 Lakhs. The approved outlay for 2006-07 is Rs.300.00 Lakhs which will be spent in full. Thus, the total anticipated expenditure for the 10th plan is Rs.1326.84 lakhs. **The Eleventh Plan (2007-12) proposed outlay is Rs.5500.00 lakhs and the proposed outlay for the Annual Plan 2007-08 is Rs.500.00 lakhs**

Swarnjayanti Gram Swarozgar Yojana is a Centrally Sponsored Scheme Implemented on cost sharing basis between the Centre and the State on 75 : 25 basis. The objectives of the new programme are to bring the poor families above the poverty line by providing them with income generating assets through Bank credit and Government subsidy. Existence of suitable technical and economic infrastructure is essential for the success of the programme. For the Eleventh Plan 2007 – 2012, infrastructural development will be given due priority. Creation of more facilities and services are necessary for enhancement of their income related economic activities which will be beneficial to them.

2.1.2 Integrated Wasteland Development Programme (IWDP): The programme is a centrally sponsored one with funding pattern of around 91.67% Central and about 8.33% State Share. The Integrated Wasteland Development Programme (IWDP) is implemented through watershed approach under the guidelines of Watershed Development. The typical Watershed covers about 500 hectares of area of a village and the cost ranges from Rs.3000/- per hectare to Rs.5000/- per hectare. Earlier, IWDP was implemented by the C & R.D Deptt., but this was transferred to the Soil & Water Conservation Deptt. since 2005-06.

The expenditure during the first four years (2002-06) of the 10th Plan (2002-07) is Rs.60.44 lakhs. An amount of Rs.60.00 Lakhs is anticipated to be utilized during 2006-2007. **For the 11th Five year Plan, an Outlay of Rs.500.00 Lakh is proposed and Rs.100.00 lakhs is proposed for the Annual Plan 2007-08 to meet the State share.**

The Integrated Wasteland Development Programme (IWDP), a Centrally Sponsored Scheme of the Govt. of India has been implemented in the State since 1999 - 2000 on a watershed basis with reasonable success. Implementation of the programme for projects sanctioned from 1999-2000 is in progress with a treatment area of 89,225 hectares. Although the State has covered 892 Sq. Kms. in the existing programmes another 9012 Sq. Kms. still remain to be covered which is a massive task. Implementation of Integrated Wastelands Development Programme to cover this large area requires a huge financial support and full synergy with the local tribal populace and for this also some fine-tuning is required.

2.2 RURAL EMPLOYMENT:

2.2.1 Sampoorna Grameen Rozgar Yojana (SGRY) :- The 10th Plan outlay for SGRY was Rs.3500.00 lakhs. The expenditure during the first four years of the 10th Plan was Rs.2700.39 lakhs and the outlay of Rs.620.00 lakhs for 2006-07 is anticipated to be utilized in full. Thus, the anticipated expenditure for the 10th Plan is Rs.3320.39 lakhs. **Rs.10500.00 lakhs is proposed for the Eleventh Plan and Rs.800.00 lakhs is proposed for the Annual Plan 2007-08.** This scheme is to provide additional wage employment in the rural areas and also food security combined with the creation of durable community, social and economic assets as well as infrastructure development. The programme is self-targeting in nature and would be available for all rural poor (BPL/APL) who are in need of wage employment and who are willing to take up manual/un-skilled work. The scheme is implemented on cost sharing basis between the Centre and the State in the ratio of 75:25 of the cash component. The State share, when taken against the total allocation including the value of the food grains comes to only 12.5%.

2.2.2 Indira Awaas Yojana (IAY) :- The Scheme aims at providing low cost houses to SC/ST and freed bonded labourers living below poverty line, free of cost. From 1999-2000, 80% of the fund is utilized for construction of new houses and 20% of the fund is utilized for conversion of unserviceable kutcha houses into pucca houses. The Tenth Plan (2002-2007) outlay for this programme was Rs.1800.00 lakhs. The expenditure during the first four years of the Tenth Plan was Rs.1143.03 lakhs and the agreed outlay of Rs.334.00 Lakhs for 2006-07 is anticipated to be utilized in full for construction of 4568 new houses and upgradation of 2650 houses. Thus, the anticipated expenditure for the 10th Plan is Rs.1477.03 lakhs. **For the 11th Five year Plan 2007-2012, an outlay of Rs.5400.00 lakhs is proposed for the Scheme and Rs.400.00 lakhs is proposed for the Annual Plan 2007-08.**

2.2.3 National Rural Employment Guarantee Programme, 2004 (NREGP):- This programme was launched as a Centrally sponsored scheme in view of the National Rural Employment Guarantee Act 2004 passed by the Parliament. The objective of the programme is to enhance the livelihood security of the people in rural areas by generating wage employment through works that develop the infrastructure base of that area. The choice of works addresses causes of chronic poverty like drought, deforestation, soil erosion. The scheme envisages to provide not less than 100 days of guaranteed employment in a financial year to every household in the rural areas whose adult members volunteer to do unskilled manual works. During 2006-07, Rs.2064.38 lakhs as central share and Rs.229.41 lakhs as state share is anticipated to be utilized under this programme. **For the 11th Plan 2007-12, an outlay of Rs.5000.00 lakhs is proposed and Rs.1500.00 lakhs is proposed for the Annual Plan 2007-08 to meet the state share.**

2.3. LAND REFORMS

The Tenth Plan outlay for Land Reforms Sector is Rs.1030.00 Lakhs. As against this, the expenditure for 2002-2003, 2003-2004, 2004-05 and 2005-06 was Rs.156.89 Lakhs, Rs.165.09 lakhs, Rs.175.79 lakhs and Rs.179.95 lakhs respectively. The approved outlay of Rs.200.00 Lakhs for 2006-2007 is expected to be utilized in full. Thus, the anticipated expenditure for the 10th Plan is Rs.877.72 lakhs. **An outlay of Rs.1600.00 Lakhs**

is proposed for the 11th Five year Plan (2007-2012) and Rs.250.00 lakhs is proposed for the 2007-08 for implementation of the following schemes:

2.3.1 Cadastral Survey: Meghalaya has three distinct regions, the Garo Hills, the Khasi Hills and the Jaintia Hills inhabited respectively by the three Communities, whose tradition differ from locality to locality and from tribe to tribe. The Garo Hills have their own histories separate from one another. Here, the traditional unwritten customary laws are applied and followed in large measure. Land system is not the same through out the State. Land is owned by the Community and various Clans under the control of local Heads e.g. Syiems, Dolois, Nokmas etc.

Since Survey work is a new concept and people did not welcome the operation, the State Government has launched awareness programmes in the form of advertisement in newspapers and also through holding of Seminars in which Headmen, Syiems, Sirdars participated. The Scheme is being implemented through the District Councils since the management and control of the land is vested with them. The expenditure under the Scheme during 2002-03, 2003-2004, 2004-05 and 2006-07 were Rs.72.24 Lakhs, Rs.73.98 lakhs, Rs.80.69 lakhs and Rs.81.69 lakhs respectively and Rs.92.20 lakhs is anticipated to be utilized during 2006-07. So, the total anticipated expenditure during the 10th Plan is Rs.400.80 Lakhs. **An outlay of Rs.676.27 lakhs is proposed for the 11th Five year Plan 2007-2012, and Rs.101.42 lakhs is proposed for the Annual Plan 2007-08.**

2.3.2 Metric System: The Scheme was adopted with a view to introduce Metric Units of Measurement in land records vis-à-vis to convert the existing maps into Metric Units. At present, all measurement have been adopted in the Metric system and the maps of the FPS system have been converted into Metric system and the works still continue. This Department is also imparting training in Metric system to the Land Record staff from the District. The cumulative expenditure during 2002-03, 2003-2004, 2004-05 and 2005-06 was Rs.22.92 Lakhs and Rs.6.60 Lakhs is anticipated to be utilized during 2006-07. The total anticipated expenditure during the 10th Plan is Rs.29.52 Lakhs. **An outlay of Rs.44.25 lakhs is proposed for the 11th Five year Plan 2007-2012, and Rs.7.26 lakhs is proposed for the Annual Plan 2007-08.**

2.3.3 Enforcement Branch: The scheme of Enforcement Branch is implemented for Identification of Owner/Users/Occupants of land for Preparation of the preliminary records of such land on the basis of Cadastral maps prepared under the Meghalaya Land Survey and Records Preparation Act. The work of preparation of the records is entrusted to the Enforcement staff placed at the disposal of the Autonomous Districts Councils. The cumulative expenditure during 2002-03, 2003-2004, 2004-05 and 2005-06 was Rs.292.65 lakhs and Rs.85.80 Lakhs is anticipated to be utilized during 2006-07. The total anticipated expenditure during the 10th Plan is Rs.378.45 lakhs. **An outlay of Rs.576.14 lakhs is proposed for this scheme for the 11th Five year Plan 2007-2012, and Rs.94.38 lakhs is proposed for the Annual Plan 2007-08 for Cadastral Survey Schemes.**

2.3.4 Land Tenure Research Cell: The Cell has been established for studying the Land Tenure System prevalent in the State in the light of the Land Reforms Commission's Report. The Cell is to codify various customary laws prevalent in the State so as to avoid unnecessary litigation. The Cell is also to formulate specific proposal for Land Reforms measures in the State. The cumulative expenditure during 2002-03, 2003-2004, 2004-05 and 2005-06 was Rs.9.55 Lakhs and Rs.3.30 Lakh is anticipated to be utilized during 2006-07. The total anticipated expenditure during the 10th Plan is Rs.12.85 Lakhs. **For the 11th Five year Plan 2007-2012, an outlay of Rs.22.10 lakhs is proposed, and Rs.3.63 lakhs is proposed for the Annual Plan 2007-08.**

2.3.5 Grants-in-aid to the District Councils: As the general administration of land on the basis of customary laws is vested with the District Councils as per provision of the Sixth Schedule of the Constitution, financial assistance in the form of Grants-in-aid is being provided to the District Councils for implementation of Land Reforms Schemes and Cadastral Survey Works in consonance with those of the State Government. The cumulative expenditure during 2002-03, 2003-2004, 2004-05 and 2005-06 was Rs.44.00 Lakhs and Rs.12.10 Lakhs is anticipated to be utilized during 2006-07. Therefore, the total anticipated expenditure during the 10th Plan is Rs.56.10 Lakhs. **The proposed outlay for this scheme for the 11th Five year Plan 2007-2012, Rs.81.24 lakhs and Rs.13.31 lakhs is proposed for Annual Plan 2007-08.**

2.3.6 Procurement of Survey Equipments:- To facilitate smooth survey works, it is proposed to equip the directorate of Land Records & Survey with modern equipments. As such, an outlay of **Rs.200.00 lakhs is proposed for the 11th Plan and Rs.30.00 lakhs is proposed for the Annual Plan 2007-08.**

2.4 COMMUNITY DEVELOPMENT & PANCHAYATS.

2.4.1 Community Development (including up-gradation of Standard of Administration and Special Problems for the seven new C & RD Blocks): Under the scheme, emphasis has been made for increasing agricultural production, Roads Communication, Education and Social Education, safe drinking water, health and sanitation, better staff accommodation, good office buildings, Guest houses, renovation of both office buildings and staff quarters, as most of the buildings are of Assam-type structures which cannot withstand longer period against extreme climatic condition of the state during monsoon seasons. The Tenth Plan (2002-07) outlay for this sector is Rs.4000.00 Lakhs. The expenditure during the first four years of the 10th Plan was Rs.2878.30 lakhs and the agreed outlay of Rs.800.00 Lakhs during 2007-08 is anticipated to be utilized in full. Thus, the anticipated expenditure for the 10th Plan is Rs.3678.30 lakhs. **For the Eleventh Five Year Plan (2007-12) an outlay of Rs.12000.00 lakhs inclusive of Rs.300.00 lakhs for Tribal Development Programmes under Article 275 is proposed and Rs.900.00 lakhs is proposed for the Annual Plan 2007-08 inclusive of Rs.54.00 lakhs for Tribal Development Programmes under Article 275(1) of the Constitution.**

2.5 RESEARCH & TRAINING IN RURAL DEVELOPMENT.

2.5.1 State Institute For Research And Training Of Rural Development.(SIRD) :-

The aims and objectives of this programme is to provide training to officials and non-officials personnel who are involved in rural development activities. Besides, it also organises seminars, conference and workshops. The Tenth Plan projected outlay for this scheme is Rs.125.50 Lakhs. The expenditure during the first four years is Rs.99.46 lakhs and an outlay of Rs.58.00 lakhs is anticipated to be utilized during 2006-07. Thus, the anticipated expenditure for the 10th Plan is Rs.157.46 lakhs. **Rs.450.00 lakhs is proposed for the 11th Five Year Plan(2007-12) which includes Rs.85.00 lakhs for Extension Training Centre. For the Annual Plan 2007-08, Rs.80.00 lakhs is proposed which includes Rs.10.00 lakhs for Extension Training Centre.**

2.6 OTHER PROGRAMMES.

2.6.1 Special Rural Works Programme (S.R.W.P.) : The programme is general in nature and the schemes are selected by the Members of the Legislative Assembly and implemented through village community and local Dorbars under the supervision of respective Deputy Commissioners of the District. The outlay for the Tenth Five Year Plan (2002-2007) was Rs.6812.50 lakhs. The expenditure during the first four years is Rs.9211.50 lakhs and an outlay of Rs.3125.00 lakhs during 2006-07 which includes Rs.400.00 lakhs of Chief Minister's Special Rural Development Fund is anticipated to be utilized in full. Thus, the anticipated expenditure for the 10th Plan is Rs.12336.50 lakhs which includes Rs.12000.00 lakhs as Chief Minister's Special Rural Development Fund. **Rs.28500.00 is proposed for the 11th Five Year Plan (2007-12) and Rs.5850.00 lakhs is proposed for 2007-08. This is inclusive of Rs.400.00 lakhs for Chief Minister's Special Rural Development Fund during 2007-08**

2.6.2. Construction Of Rural Roads Programme (CRRP): The Scheme Construction of Rural Roads Programme is implemented by the Community and rural Development Department as a part of the process for poverty alleviation by transferring certain funds from Roads & Bridges Sector to Community and Rural Development Sector. The programme envisages improvement of rural road networks by active involvement of village community for construction of link roads in the villages of rural areas to boost rural economy. The scheme is implemented through village community and local dorbars under the supervision of the respective Deputy Commissioners of the District. An amount of Rs.240.00 lakhs each was utilized during 2002-2003, 2003-04, 2004-05 and during 2005-2006. The outlay of Rs.240.00 lakhs for the Annual Plan 2006-2007 is anticipated to be utilized in full. Thus, the anticipated expenditure for the 10th Plan is Rs.1200.00 lakhs. **Rs.1200.00 lakhs is proposed for 11th Five Year Plan and Rs.240.00 lakhs is proposed for 2007-08. The allocation is however, shown against the Roads & Bridges sector.**

2.7. RASHTRIYA SAM VIKAS YOJANA (RSVY)/BACKWARD REGION GRANT FUND(BRGF):

2.7.1. The Backward Districts Initiative under the Rashtriya Sam Vikas Yojana (RSVY) was launched by the Planning Commission in the Tenth Plan period. The primary objective of RSVY is to address the problems of the pockets of high poverty, low growth and poor governance by putting in place programmes and policies which would remove barriers to growth, accelerate the development process and improve the quality of life of the people. The programme aims at focused development for backward areas which would help reduce imbalances and speed up development. This programme has been renamed as Backward Region Grant Fund(BRGF) since 2006-07 and is being administered by the Ministry of Panchayat Raj Institution.

2.7.2. The programme cover 250(two hundred & fifty) districts in the country. The identification of backward districts within a State has been made on the basis of an index of backwardness comprising three parameters with equal weights to each : (i) value of output per agricultural worker; (ii) agriculture wage rate; and (iii) percentage of SC/ST population of the districts. The main objectives of the programme are to address the problems of low agricultural productivity, unemployment, and to fill critical gaps in physical and social infrastructure.

2.7.3. The Backward Region Grant Fund(BRGF) covers 2(two) districts in Meghalaya, namely, West Garo Hills District which was earlier covered under RSVY and South Garo Hills District.

2.7.4. During 2004-05, the Government of India had released an amount of Rs.7.50 crores as A.C.A. for implementation of the Programme and an amount of Rs.7.50 crores was released by Government of India during Annual Plan 2006-07.

2.7.5. The outlay for this Programme during 2006-07 is Rs.22.50 crores which is anticipated to be utilized in full

2.7.6 **For the 11th Five Year Plan (2007-12), Rs.6500.00 Lakhs is proposed and Rs.2300.00 Lakhs is proposed for the Annual Plan 2007-08.**

Programme-Wise Requirement of Fund Under Rural Development Sector for The 11th Five Year Plan 2007-2012 & Annual Plan 2007 - 2008 :-

Sl. No.	Name of Schemes	10 th plan agreed outlay (2002-2007)	10 th plan Anticipated expenditure (2002-2007)	Proposed outlay for 11 th plan (2007-2012)	Proposed outlay for Annual plan (2007-2008)
1.	2.	3.	4.	5.	6.
1.	Swaranjayanti Gram Swarozgar Yojana.(SGSY) including DRDA & CD Admn	2500.00	1326.84	5500.00	500.00
2.	Integrated Wasteland Development Project	-	120.44	500.00	100.00
3.	Sampoorna Grameen Rozgar Yojana.(SGRY)	3500.00	3320.39	10500.00	800.00
4.	Indira Awaas Yojana. (IAY)	1800.00	1477.03	5400.00	400.00
5.	NREGP			5000.00	1500.00

Sl. No.	Name of Schemes	10 th plan agreed outlay (2002-2007)	10 th plan Anticipated expenditure (2002-2007)	Proposed outlay for 11 th plan (2007-2012)	Proposed outlay for Annual plan (2007-2008)
6.	Land Reforms	1030.00	877.72	1600.00	250.00
7.	Community Development & Panchayat (including Tribal Development Programme under Article 275(1) of the Constitution).	4000.00	3678.30	12000.00	900.00
8.	SIRD (including Extension Training Centre.)	125.50	157.46	450.00	80.00
9.	SRWP (including Chief Minister Special Rural Development Fund).	6812.50	12336.50	28500.00	5850.00
10.	Rashtriya Sam Vikas Yojana/Backward Region Grant Fund	-	3000.00	6500.00	2300.00
	TOTAL	19768.00	26294.68	75950.00	12680.00